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S E C R E T SECTION 1 OF 2 USNATO 3790

SECDEF PLEASE PASS JCS J/4 FOR COL ANDRILIUNAS

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: HILEX-7 HIGH LEVEL EXERCISE PLANNING GROUP (HLEPG)

MEETING JULY 22-23, 1975

REF: A. USNATO 2784

B. STATE 165398

BASED ON UK REQUEST FOR AMENDMENTS TO ANNEX OF AC/287 (H-7)WP/7 (TRANSPORTATION PROBLEM), SUBSEQUENT CONVERSATIONS BETWEEN INTERNATIONAL STAFF, CANADIAN, UK AND US DELOFFS AND FOLLOW UP TO REF A, WP/7 HAS BEEN REVISED. DRAFT IS QUOTED BELOW FOR CONSIDERATION AT JULY 17 MEETING OF WASHINGTON AGENCIES. EXERCISE PLANNING GROUP CHAIRMAN WILL ENTERTAIN REQUEST THAT WP/7 (REVISED) BE USED AS BASIS FOR DISCUSSION IN PLACE OF CURRENT VERSION AT SUBJECT MEETING. PER REQUEST REF B, MEETING WITH USNATO DELOFFS AND EUCOM REPS ARRANGED FOR 1000 HOURS 21 JULY AT USNATO.

BEGIN TEXT:

AC/287(H-7)WP/7(REVISED)(DRAFT)

REVISED PROPOSALS CONCERNING THE PLAY OF TRANSPORTATION OF REINFORCEMENTS AND PETROLEUM PROBLEMS ASSOCIATED THEREWITH
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1. THE TRANSPORT PLAY FOR THE HILEX 7 SCENARIO SHOULD BE DEVELOPED TO INCLUDE THE EXAMINATION AND TESTING OF THE PREPARATORY SITES AND PLANNING ACTIONS FOR A POSSIBLE US BUILDUP ANDIMMINENT REINFORCEMENT OF ALLIED FORCES WHICH, INTER ALIA,

WILL EXERCISE NATIONAL AND NATO CIVIL EMERGENCY PREPAREDNESS PROCEDURES.

2. ALERT MEASURES ENVISAGED FOR THIS EXERCISE ARE LIMITED TO MILITARY VIGILANCE AND CERTAIN STEPS OF SIMPLE ALERT LATE IN THE EXERCISE. ACCORDINGLY, PLANS AND PREPARATIONS TO BRING INTO OPERATION THE NCWA'S SHOULD ALSO BE ADDRESSED DURING THE EXERCISE PLAY. THE HOST NATIONS AND THE NCSWAS SHOULD BE PREPARING FOR POSSIBLE OPERATION OF THE NCWAS AND IN SOME CASES PARTS OF THESE WARTIME BODIES MIGHT BE INVOLVED IN EXERCISE PLAY.

3. THE US PHASE OF THE BUILDUP COULD INVOLVE AN INCREASE OF 60 OR MORE MERCHANT SHIPS ARRIVING IN NORTHERN EUROPE, WITH OTHERS ARRIVING IN THE SOUTHERN REGION DURING HILEX PLAY. IN ADDITION TO A FORECAST OF INCREASED US SHIPPING, OTHER ALLIED NATINAL SHIPPING MAY ALSO INCREASE, WHICH COULD RESULT IN A PROJECTED SHORTATE OF SPECIALIZED SHIPPING TO MEET CURRENT AND FORECASTED CIVIL AND MILITARY SEALIFT REQUIREMENTS.

4. ON THE PRETEXT OF AN EXERCISE, THE US ANNOUNCES IT PLANS TO AIRLIFT TWO DIVISIONS INTO THE CENTRAL REGION. AS PREPARATORY STEPS, HOST NOATIONS WILL BE CALLED UPON TO PROVIDE RESOURCES FOR AIRFIELD RECEPTION AND TRANSPORTATION OF THE DIVISIONS. EXTREME WEATHER AND/OR EQUIPMENT FAILURES AT MILITARY ARIFIELDS COULD OCCUR WHICH WOULD FORCE THE MILITARY TO EXAMINE CONTINGENCY PLANS FOR DIVERSION OF REINFORCING UNITS TO CIVIL AIRFIELDS. ANIT MILITARY DEMONSTRATIONS IN SELECTED AREAS COULD ALSO RQUIE THE PLANNING FOR USE OF ALTERNATE AIRFIELDS WHICH IN TRUN COULD GENERATE UNPROGRAMMED REQUIREMENTS FOR INTRATHERATER MOVERMENT OF MILITARY FORCES. THIS WOULD REQUIRE EVALUATION OF THE LIKELY IMPACT ON ANTINAL TRANSPORT AS ALLIED NATIONS PLACE AN INCREASING LOAD ON HOST NATION RESOURCES WHICH WOLD ULTIMATELY REQUIRE THE ESTABLISHMENT OF PRIORITIES BY CIVIL AND MILITARY AUTHORITIES.

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5. AS A RESULT OF THE CRISIS, CERTAIN MAJOR PORTS COULD BECOME CLOGGED WHICH CAUSES THE ALLOCATION OF PORT FACILITIES TO MEET MILITARY AND CIVIL REQUIREMENTS. CLOSELY ASSOCIATED WITH THIS SITUATION, THE ALLIES PLAN TO ESTABLISH THE MEANS TO DISCHARGE LARGE CONTAINER SHIPS IN THE RELATIVELY SECURE PORTS ON THE WESTERN SIDE OF THE UK FOR TRANSSHIPMENT OVERLAND AND FURTHER MOVEMENT BY SMALL COASTER VESSELS ACROSS THE CHANNEL TO THE BENELUX LINE OF COMMUNICATION. THESE PROCEDURES WOULD BE NECESSARY TO INSURE A RESUPPLY CAPABILITY IN THE EVENT MAJOR CONTAINER PORTS ON THE CONTINENT ARE ATTACKED LATER IN THE SCENARIO.

6. AS A RESULT OF INCREASED TENSIONS, SCEPC SHOULD BE CONSIDERING THE USE OF CONSULTANTS, AS WELL AS THE DESIRABILITY

OF BRINGING ACTICE AND ACTISUD INTO OPERATION TO RESOLVE MULTINATIONAL COMPETING REQUIREMENTS FOR INLAND TRANSPORTATION. THIS SHOULD BE ACCOMPLISHED RECOGNIZING THAT MILITARY CONFRONTATION MAY BE IMMINENT AND RESULT IN INCREASED DEMANDS FOR CARGO AND TROOP MOVEMENTS WHICH WILL PLACE HEAVY DEMANDS ON HOST NATIONS FOR RAPID AND RESPONSIVE SUPPORT.

7. SCEPC SHOULD ALSO BE CONSIDERING ARRANGEMENTS FOR SUPPLY OF DIESEL AND JP-4 TO INSURE MINIMUM SUPPLY TO HOST NATIONS. NATIONS ARE ASKED TO ALLOCATE JP-4 AND DIESEL FUEL FROM THEIR STOCKS TO MEET ANTICIPATED REQUIREMENTS ASSOCIATED WITH A MILITARY BUILDUP.

8. NATIONAL AND NATO MILITARY AUTHORITIES WILL, AS THE CRISIS DEVELOPS, SEEK CIVIL EMERGENCY PLANNING CONSIDERATIONS ON ITEMS SUCH AS IMPLEMENTING ALERT MEASURES, ESTABLISHING PRIORITIES FOR HANDLING OF PERSONNEL AND CARGO, INJECTING MILITARY EQUIPMENT SUPPORT PROPOSALS, AND WORKING WITH ALLIED AGENCIES TO ASSURE THAT CONSIDERATION IS GIVEN TO IMMEDIATE PRIORITIES.

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9. THROUGHOUT THE FURTHER DEVELOPMENT OF A BACKGROUND SCENARIO IN SUPPORT OF HILEX 7 PLANNERS SHOULD ATTEMPT TO DEVELOP PROBLEMS WHICH EXERCISE THE CIVIL BODIES OF NATO IN CONCERT WITH THE NATO MILITARY COMMANDERS WHO ARE INVOLVED IN PLANNING FOR THE RECEPTION OF REINFORCEMENTS AND ESTABLISHMENT OF WARTIME LINES OF COMMUNICATION. IN PARTICULAR, THE WARTIME LOC IS A MULTINATIONAL FUNCTION WHICH REQUIRES CLOSE MILITARY CIVIL COOPERATION. HILEX 7 SHOULD BE STRUCTURED TO INSURE COORDINATED CIVIL AND MILITARY PLAY. AFCENT SHOULD BE CONSIDERED A KEY MSC ASSOCIATED WITH THE EXAMINATION OF PLANS AND PREPARATION FOR THE EFFECTIVE MANAGEMENT OF A WARTIME LINE OF COMMUNICATION IN THE CENTRAL REGION.

EVENTS TO BE PLAYED DURING HILEX 7

(ANNEX TO WP/7)

1. US REQUESTS PROVISIONAL ALLOCATION OF UP TO 100 EUROPEAN NATO FLAG SHIPS TO STEP UP THE CAPACITY TO RAPIDLY REINFORCE NATO.

ASSUMPTION: US RESOURCES ARE PROGRAMMED TO BE AT FULL CAPACITY AND AS A MEANS TO ENHANCE THE RATE OF REINFORCEMENT, NATO SHIPPING CAPACITY MUST BE PLANNED FOR .

(NOTE: THE SHORT PERIOD OF HILEX 7 AND THE LOW LEVEL OF CRISIS DURING ACTUAL PLAY OF THE PROBLEM DICTATES THAT THIS EVENT BE A REQUEST BY THE US GOVERNMENT IN ANTICIPATION OF THE ACTUAL REQUIREMENT, NOT A REACTION

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TO REAL TIME EVENTS BEING PLAYED).

2. A SHORTAGE OF SEALIFT CAPACITY OCCURS WHEN MILITARY REQUIREMENTS FOR SHIPPING ASSOCIATED WITH REINFORCEMENT COMPETES WITH CIVIL REQUIREMENTS BEING PLAYED AND THE CONTINUATION OF NORMAL WORLD SHIPPING.

ASSUMPTION: THERE WILL BE INSUFFICIENT SHIPPING CAPACITY OF THE APPROPRIATE TYPE TO MEET BOTH MILITARY AND CIVIL REQUIREMENTS; THEREFORE, NATO CIVIL AUTHORITIES MUST ESTABLISH PRIORITIES WITHIN A CRISIS ENVIRONMENT.

3. MAJOR NATO COMMANDERS INFORM NATO CIVIL AUTHORITIES TO PREPARE FOR REQUESTS FOR INTRATHEATER AIRLIFT OF NATO FORCES, USING CIVIL AIRCRAFT.

ASSUMPTION: MILITARY AIRCRAFT WILL BE PROGRAMMED FOR OTHER PRIORITY REQUIREMENTS. PLANNING FOR USE OF CIVIL AIRCRAFT FOR INTRATHEATER AIRLIFT WOULD INCREASE SACEUR'S OPTIONS FOR EMPLOYMENT OF FORCES.

4. MILITARY AND CIVIL REQUIREMENTS FOR INLAND TRANSPORTATION ARE PROJECTED TO EXCEED CAPABILITIES. NATO CIVIL AUTHORITIES ARE INFORMED AND ARE FACED WITH ALLOCATION OF RESOURCES IN ORDER TO MEET PRIORITY DEMANDS.

ASSUMPTION: CERTAIN DIFFICULTIES ARISE BETWEEN USER AND HOST NATIONS IN OPERATION OF BILATERAL ARRANGEMENT. MULTINATIONAL BODIES ARE NOW REQUESTED TO COORDINATE REQUIREMENTS. (NOTE: THE CRISIS HAS NOT YET BEEN EXPERIENCED, BUT PROJECTED ARRIVAL OF RESUPPLY AND REINFORCEMENTS MUST BE CLEARED THROUGH PORTS OF DEBARKATION IN ORDER TO MEET DESIRED TIME SCHEDULES).

5. USER NATIONS REQUEST HOST NATIONS AUTHORITIES TO ACTIVATE BILATERAL AGREEMENTS WHICH SUPPORT THE ESTABLISHMENT OF A WAR-TIME LINE OF COMMUNICATION THROUGH THE BENELUX COUNTRIES TO THE FRG. SEVERAL ACTION/REQUESTS FOR SUPPORT FOR THE NECESSARY CIVIL RESOURCES TO SUPPORT THIS LOC SHOULD BE EXERCISED DURING THE PLAY OF HILEX 7. EXAMPLES OF THESE REQUESTS ARE:

- US REQUESTS CONSTRUCTION PERSONNEL TO ASSIST IN
INSTALLATION OF DELONG PIERS WHICH ARE A PART OF MILITARY
PLANS TO ESTABLISH EMERGENCY PORT CAPACITY FOR DRY CARGO AND POL.
- CIVIL AIRFIELDS ARE DESIGNATED ALTERNATE AERIAL
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PORTS OF DEBARKATION AND ARE PROGRAMMED TO RECEIVE AND
CLEAR US REINFORCEMENTS FROM AIRFIELDS. HOST NATION
SUPPORT FOR US MILITARY AIRLIFT COMMAND AND OTHER ALLIED
AIRCRAFT FOR SERVICING, REFUELING AND CARGO HANDLING IS
REQUESTED.

- UNPROGRAMMED MOVEMENT OF HIGH PRIORITY SUPPLIES
ARE MOVED FROM THE UK TO FRG- HOST NATIONS (UK, NL, FRG
BEL) ARE REQUESTED TO SUPPORT THIS REQUIREMENT.

- MOVEMENT CONTROL POINTS AND AFCEP ARE ESTABLISHED
BY THE US ALONG BENELUX LOC. HOST NATIONS ARE REQUESTED TO
PROVIDE ADMINISTRATIVE SUPPORT TO THESE TEAMS. EXAMPLES OF
SUPPORT ARE: OFFICES, COMMUNICATIONS AND MEDICAL SUPPORT.

- US REQUESTS THE FRG TO AUGMENT MOVEMENT OF CRITICAL
MILITARY SUPPLIES BY HIGHWAY TRANSPORT.

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